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A game theoretic model of monitoring and compliance in fishery cooperatives

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Economic model of deterrence-compliance

Becker 1968: utilitarian model of individual compliance behavior

$$V_i = f(X_i, \theta_i)$$

 V_i : Violation rate

X_i: Expected illegal gains

 θ_i : Expected penalty (probability of detection and sanction, penalty level)

Traditional economic incentives predominate in compliance decision in fisheries Sutinen and Gauvin 1989; Sutinen et al. 1990; Furlong 1991; Kuperan and Sutinen 1998; Nielsen and Mathiesen 2003; Hatcher and Gordon 2005; Van Hoof 2010

Levels of monitoring-penalties are insufficient to ensure adequate deterrence

... applied to fisheries:

Sutinen & Kuperan 1999: enriched model including personal normative judgments and social influences

$$V_i = f(X_i, \theta_i, L_i, S_i)$$

 L_i : Legitimacy

S_i: Social preferences

Cooperative systems and co-management can bring legitimacy, enhance social norms Ostrom 1990; Jentoft 1985, 1989; Berkes et al 1996; Eggert and Ellegård 2003; Nielsen and Mathiesen 2003; Van Hoof 2010

Fishery cooperatives / Producer Organizations

- Key players in the governance of many fisheries around the world
- Groups of fishers that collectively hold rights to manage their members' fishing activities
- Assigning rights to a group rather than to individuals can facilitate coordination and collective action → *co-management* approach
- Group members may be jointly and severally liable for not exceeding collectively assigned fishing rights (*e.g.* in the U.S. and in the E.U.)

Joint & Several Liability

- Liability regime under which members of a group are mutually responsible for the damages caused by one or more members
 - applied in environmental pollution cases (Superfund sites) (Kornhauser and Revesz, 1994)
- Can be applied to fishery co-ops for quota violations, misreporting...
 - regulator can take away catch privileges from the co-op (e.g. in the US, in France...)
- Co-ops implement an internal "compliance regime" specified in their internal agreements, including monitoring (observation, reporting) and penalties
 - change of traditional deterrence scheme and economic incentives

• 2 individuals (*i* and *j*), forming a co-op or not



Baseline case Traditional ITQ (without co-op)



• Individual fisherman is considering violating for an additional benefit *X* (trip level decision)

VS

- Regulator has probability p_r of detecting violation, and imposes a fine V_r
- The co-op can implement internal monitoring: co-op members can "watch" each other at some cost α

• 2 individuals (*i* and *j*), forming a co-op or not



Baseline case Traditional ITQ (without co-op)

Each fisher has 2 possible choices:

- comply (i.e. not violate)
- violate for an additional benefit X

Individual fisher complies if and only if: $X \le p_r V_r$



- 2 individuals (*i* and *j*), forming a co-op
- Fines imposed by the regulator are equally supported by *i* and *j* (joint and several liability)
- 2 alternative monitoring-penalty mechanisms within the co-op:

scenario 1: internal penalties are limited to indemnification

scenario 2: internal penalties are independent of detection by the regulator

- Symmetric players: $X_i = X_j$
- Asymmetric players: $X_i > X_j$



		Player <i>j</i>			
		j(0,0)	<i>j</i> (0,1)	<i>j</i> (1,0)	j(1,1)
	i(0,0)	$\begin{cases} \pi_i = 0 \\ \pi_j = 0 \end{cases}$	$\begin{cases} \pi_i = 0\\ \pi_j = -\alpha \end{cases}$	$\begin{cases} \pi_i = -\frac{1}{2} p_r V_r \\ \pi_j = X_j - \frac{1}{2} p_r V_r \end{cases}$	$\begin{cases} \pi_i = -\frac{1}{2} p_r V_r \\ \pi_j = X_j - \frac{1}{2} p_r V_r - \alpha \end{cases}$
ver i	i(0,1)	$\begin{cases} \pi_i = -\alpha \\ \pi_j = 0 \end{cases}$	$\begin{cases} \pi_i = -\alpha \\ \pi_j = -\alpha \end{cases}$	$\begin{cases} \pi_i = -(\frac{1}{2}p_r(1-p_c))V_r - \alpha \\ \pi_j = X_j - (\frac{1}{2}p_r + \frac{1}{2}p_r p_c)V_r \end{cases}$	$\begin{cases} \pi_i = -(\frac{1}{2}p_r(1-p_c))V_r - \alpha \\ \pi_j = X_j - (\frac{1}{2}p_r + \frac{1}{2}p_r p_c)V_r - \alpha \end{cases}$
Play	<i>i</i> (1,0)	$\begin{cases} \pi_i = X_i - \frac{1}{2} p_r V_r \\ \pi_j = -\frac{1}{2} p_r V_r \end{cases}$	$\begin{cases} \pi_i = X_i - \left(\frac{1}{2} p_r + \frac{1}{2} p_r p_c\right) V_r \\ \pi_j = -\left(\frac{1}{2} p_r (1 - p_c)\right) V_r - \alpha \end{cases}$	$\begin{cases} \pi_i = X_i - p_r V_r \\ \pi_j = X_j - p_r V_r \end{cases}$	$\begin{cases} \pi_i = X_i - (p_r + \frac{1}{2}p_r p_c)V_r \\ \pi_j = X_j - (p_r - \frac{1}{2}p_r p_c)V_r - \alpha \end{cases}$
	i(1,1)	$\begin{cases} \pi_i = X_i - \frac{1}{2}p_r V_r - \alpha \\ \pi_j = -\frac{1}{2}p_r V_r \end{cases}$	$\begin{cases} \pi_{i} = X_{i} - \left(\frac{1}{2} p_{r} + \frac{1}{2} p_{r} p_{c}\right) V_{r} - \alpha \\ \pi_{j} = -\left(\frac{1}{2} p_{r} (1 - p_{c})\right) V_{r} - \alpha \end{cases}$	$\begin{cases} \pi_i = X_i - (p_r - \frac{1}{2}p_r p_c)V_r - \alpha \\ \pi_j = X_j - (p_r + \frac{1}{2}p_r p_c)V_r \end{cases}$	$\begin{cases} \pi_i = X_i - p_r V_r - \alpha \\ \pi_j = X_j - p_r V_r - \alpha \end{cases}$

• Normal form game (payoff matrix)

Scenario 1: internal penalties are limited to indemnification

- *α*: monitoring cost
- X: additional benefit from non-compliance
- p_r : probability of detection by the regulator
- V_r : fine imposed by the regulator
- p_c : probability of detection by the co-op

	not watch	watch
comply	(0,0)	(0,1)
violate	(1,0)	(1,1)

- Each player makes decisions independently (non-cooperative game)
- They know the equilibrium strategies of the other player (perfect information)
- Preferred strategies are obtained by computing the Nash equilibria ("best mutual responses")
- Level of violation by *i* = sum of the probabilities associated with strategies *i*(1,0) and *i*(1,1) in the "mixed strategies equilibria" (if no pure solution)
- We first focus on traditional economic incentives.
- Social preferences are then integrated through an *inequality aversion* model drawing on Fehr and Schmidt 1999

- Proposition 1: if internal penalties are limited to indemnification, joint and several liability does not increase economic incentives to comply (as compared to the traditional ITQ baseline case)
- ✤ <u>Proposition 2</u>: if internal penalties are independent of detection by the regulator, symmetric players (*i.e.* such that $X_i = X_j$) have no incentive to effectively implement an internal monitoring system.
- ✤ <u>Proposition 3</u>: if internal penalties are independent of detection by the regulator, and assuming asymmetric players s.t. $X_j < \frac{1}{2} p_r V_r < X_i$, rational economic incentives to comply increase.

Social preferences

Proposition 4: if internal penalties are independent of detection by the regulator, assuming asymmetric players and considering an inquality aversion model*, the level of compliance increases even more.

$${}^{*} \begin{cases} U_{i}(\boldsymbol{\pi}) = \pi_{i} - \beta_{i} \times \max(\pi_{i} - \pi_{j}, 0) \times \rho \\ U_{j}(\boldsymbol{\pi}) = \pi_{j} - \gamma_{j} \times \max(\pi_{i} - \pi_{j}, 0) \times \rho \end{cases} \text{ with } \rho = \begin{cases} 1 & \text{if } i \text{ misbehaved} \\ 0 & \text{otherwise} \end{cases}$$

and with $0 \le \beta_k < 1$ and $\beta_k \le \gamma_k$, k = i, j. Players dislike having lower payoffs than other (with weight γ_k) and also dislike having higher payoffs (with weight β_k).



- X_i : potential benefit from non-compliance
- *α* : monitoring cost
- p_r : probability of detection by the regulator
- V_r : fine imposed by the regulator
- p_c : probability of detection by the co-op
- V_c : fine imposed by the co-op

Discussion – policy considerations

 Cooperative-based catch share systems with joint and several liability enable the regulator to take away catch privileges from the entire cooperative

 \rightarrow may effectively create a penalty much larger than could be recovered with an individual fine

 \rightarrow can increase the level of compliance for a given enforcement expenditure

- The regulator cannot only rely on having the cooperatives ensure that there is compliance
- When effectively implemented, internal monitoring-penalty mechanisms have the potential to significantly reduce non-compliance

Discussion – internal agreements of cooperatives

- How do fishery cooperatives structure their internal agreements to implement their <u>compliance regime</u> in reality?
 - $\rightarrow\,$ Several examples in the US and in the EU
- Observation: at-sea and dockside observers, electronic equipment
- Reporting: catch logs and dealers reports required on a timely basis
- Penalty structures: graduated sanctions for non-compliance with cooperative rules, including overharvest monetary penalties, loss of quota units, stop fishing orders, and expulsion
- Indemnification against penalties due to actions of other members may be specifically included or excluded in internal agreements.

Note: important because it could negate joint and several liability by protecting co-op members from actions of other members.

Discussion – empirical evidence

- Case of Dutch fisheries: co-management regime involving co-ops with joint and several liability laid on top of a pre-existing ITQ system
- Introduction of co-management groups
 - allowed reduction of monitoring costs for the regulator by 45%
 - reduced the number of registered infringement by 90%(Van Hoof, 2010)

Perspectives

- Investigate further the specifics of how joint and several liability is applied in fisheries
- Comparison of liability regimes in fishery cooperative programs worldwide
- Examine incentive effects of alternative liability regimes to inform institutional design of cooperative-based catch share systems

Thank you for your attention

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